

(Mr. SAXTON addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

A FRAMEWORK FOR SETTling THE KOSOVO CRISIS

The SPEAKER pro tempore (Mr. SWEENEY). Under a previous order of the House, the gentleman from Vermont (Mr. SANDERS) is recognized for 5 minutes.

Mr. SANDERS. Mr. Speaker, some of us have recognized for a long time that it was terribly important that Russia become increasingly involved in the crisis in Yugoslavia.

Russia is, I think as everybody knows, Yugoslavia's major ally and major supporter. If Russia could be brought into the process supporting the humanitarian goals of the stopping of ethnic cleansing, it would be a major step forward in solving what is increasingly becoming a very, very horrible situation in the Balkans.

Within that light, I was very delighted to learn about a trip to Vienna, Austria, that was being organized by the gentleman from Pennsylvania (Mr. CURT WELDON), who has done an excellent job in trying to improve relations between the United States Congress and the Russian Duma. He was organizing a trip which would involve 11 Members of the United States Congress to meet with the leaders of the Russian Duma.

On that trip, in addition to the gentleman from Pennsylvania (Mr. WELDON), were the gentleman from New York (Mr. MAURICE HINCHEY), the gentleman from Hawaii (Mr. NEIL ABERCROMBIE), the gentleman from Ohio (Mr. DENNIS KUCINICH), the gentleman from Florida (Ms. CORINNE BROWN), the gentleman from Pennsylvania (Mr. DON SHERWOOD), the gentleman from Maryland (Mr. ROSCOE BARTLETT), the gentleman from New Jersey (Mr. SAXTON), the gentleman from Nevada (Mr. JIM GIBBONS), and the gentleman from Pennsylvania (Mr. JOSEPH PITTS). There were six Republicans, four Democrats, and myself, who is an Independent.

Mr. Speaker, in arriving in Vienna and meeting with the Russians, I think we were all delighted that the Russians shared our strong concerns about bringing peace to Yugoslavia. We were able, after a lot of discussion, to come up with an agreement.

As others have said, we were not there to negotiate the fine points of a treaty. That was not our job. But we were there to see if we could come together on the broad outlines of what a peace process would mean for the Balkan area, and I think we did that.

Mr. Speaker, let me just touch on some of the important points that the Russians and our delegation agreed upon.

"We call on all of the interested parties to find practical measures for a parallel solution to three tasks, without regard to sequence;" in other

words, to do it in a simultaneous manner. That is, "the stopping of the NATO bombing of the Federal Republic of Yugoslavia; the withdrawal of Serbian Armed Forces from Kosovo, and the cessation of the military activities of the KLA."

What we have said is that these steps should be accomplished through a series of confidence-building measures, which include but should not be limited to the following:

A, the release of all prisoners of war. When we stated that, our three POWs were, of course, still being held by Yugoslavia, and a few hours after this agreement was reached Milosevic, as it turns out, released our three POWs.

My own view is that, consistent with this agreement, in an act of good faith on our part, we should release the two Serbian POWs that we are holding. But our agreement called for the release of all prisoners of war.

Second of all, what we said is the voluntary repatriation of all refugees in the Federal Republic of Yugoslavia and unhindered access to them by humanitarian aid organizations. In other words, what we were agreeing to is that the people who have been driven out of their homes whose villages were burned by Yugoslavia should be allowed to return to their homes and be allowed all of the humanitarian help they can receive.

Thirdly, and on a very important point, there was agreement on the composition of the armed international forces which would administer Kosovo after the Serbian withdrawal.

The composition of the group should be decided by a consensus agreement of the five permanent members of the U.N. Security Council, in consultation with Macedonia, Albania, the Federal Republic of Yugoslavia, and the recognized leadership of Kosovo.

This is a very important step forward, because what this means is the Russians are saying very clearly that there should be armed international forces, something that many of us understand is absolutely necessary if the people of Kosovo are to return safely and with protection to their homes.

I think increasingly, within our own administration and all over the world, there is an understanding that that armed international force need not strictly be NATO. That is what we are saying here, and that is what the Russians have agreed to.

Then we said that the above group would be supplemented by the monetary activities of the Organization for Security and Cooperation in Europe.

In conclusion, Mr. Speaker, I think that this trip was a significant step forward in bringing the Russians into the peace process. I was very proud and delighted to be there with my fellow representatives from the United States Congress.

AGREEMENT REACHED IN VIENNA PROVIDES A FRAMEWORK FOR RESTORING PEACE IN YUGOSLAVIA AND KOSOVO

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Ohio (Mr. KUCINICH) is recognized for 5 minutes.

Mr. KUCINICH. Mr. Speaker, I thank the gentlewomen for giving me the opportunity to go forward.

Mr. Speaker, I, too, had the opportunity to join my colleagues in the trip to Vienna to meet with leaders of the Russian Duma.

Mr. Speaker, in this audience tonight we have some young people who are visiting our Nation's Capitol, and as I was looking up there getting ready to speak, I was reminded of the time when I was in school at that age, and we had in this country a different type of relationship with Russia.

It was the height of the Cold War, and at school they used to do drills. Some people will remember the drills. They were called duck and cover drills. We would have to, anticipating there would be a nuclear attack, we would actually have to get down under our desks, cover our heads, and close our eyes so we would not see the flash that was supposed to be a nuclear attack.

Mr. Speaker, that was an era of terror. It was an era when the United States and Russia were at odds over the great global consequences of whether capitalism or communism would rule the earth.

Have we come a long way from those days? Yes. We worked throughout the seventies to build down nuclear arms, we worked throughout the eighties to reestablish a relationship with Russia, and in the nineties we have in the United States been responsible for helping Russia rebuild itself economically, and assisted in so many ways as partners in peace.

But yet, Mr. Speaker, that very peace and that partnership has been threatened by the Balkan conflict, because Russia has seen this conflict in other terms, and only a week ago the leader of the Yablako faction in Russia, Vladimir Luhkin, was quoted in worldwide news reports as saying a blockade of the port in Montenegro would be a direct path to nuclear escalation, setting aside years and years of progress that we made and launching us right back into the Cold War.

How important it was to have Members of this Congress go to Vienna, Austria, to sit down with that very same leader and other leaders of the Duma, the leader of Mr. Chernomyrdin's party, one of the leaders of the Communist party, to sit down with those individuals face-to-face, sharing our common human interest in protecting the life of this planet and sharing our interest in relieving the suffering of the Kosovar Albanians and of the people who are being bombed throughout the Federal Republic of Yugoslavia.

So we came together as brothers and sisters in search of peace. We came together hoping to create a framework for peace which we could bring back to our Nation and give our nations an opportunity to reconstruct, in this fragile and even grim climate, an opportunity to set the world on the path of light instead of the path of might, on the path to negotiation instead of the path of annihilation; to create for the world a new opportunity towards peace.

We came in peace, and we departed as brothers and sisters in search of peace, with a framework which I am pleased to have a copy of here.

Mr. Speaker, I include this framework for the RECORD.

The material referred to is as follows:

REPORT OF THE MEETINGS OF THE U.S.

CONGRESS AND RUSSIAN DUMA

VIENNA, AUSTRIA

30 April—1 May 1999

All sessions centered on the Balkan crisis. Agreement was found on the following points

I. The Balkan crisis, including ethnic cleansing and terrorism, is one of the most serious challenges to international security since World War II.

II. Both sides agree that this crisis creates serious threats to global and regional security and may undermine efforts against non-proliferation.

III. This crisis increases the threat of further human and ecological catastrophes, as evidenced by the growing refugee problem, and creates obstacles to further development of constructive Russian-American relations.

IV. The humanitarian crisis will not be solved by bombing. A diplomatic solution to the problem is preferable to the alternative of military escalation.

Taking the above into account, the sides consider it necessary to implement the following emergency measures as soon as possible, preferably within the next week. Implementation of these emergency measures will create the climate necessary to settle the political questions.

1. We call on the interested parties to find practical measures for a parallel solution to three tasks, without regard to sequence: the stopping of NATO bombing of the Federal Republic of Yugoslavia, withdrawal of Serbian armed forces from Kosovo, and the cessation of the military activities of the KLA. This should be accomplished through a series of confidence building measures, which should include but should not be limited to:

a. The release of all prisoners of war.

b. The voluntary repatriation of all refugees in the Federal Republic of Yugoslavia and unhindered access to them by humanitarian aid organizations. NATO would be responsible for policing the Federal Republic of Yugoslavia's borders with Albania and Macedonia to ensure that weapons do not re-enter the Federal Republic of Yugoslavia with the returning refugees or at a later time.

c. Agreement on the composition of the armed international forces which would administer Kosovo after the Serbian withdraw. The composition of the group should be decided by a consensus agreement of the five permanent members of the U.N. Security Council in consultation with Macedonia, Albania, the Federal Republic of Yugoslavia, and the recognized leadership of Kosovo.

d. The above group would be supplemented by the monitoring activities of the Organization for Security and Cooperation in Europe (OSCE).

e. The Russian Duma and U.S. Congress will use all possibilities at their disposal in

order to successfully move ahead the process of resolving the situation in Yugoslavia on the basis of stopping the violence and atrocities.

2. We recognize the basic principles of the territorial integrity of the Federal Republic of Yugoslavia, which include:

a. wide autonomy for Kosovo

b. a multi-ethnic population

c. treatment of all Yugoslavia peoples in accordance with international norms

3. We support efforts to provide international assistance to rebuild destroyed homes of refugees and other humanitarian assistance, as appropriate, to victims in Kosovo.

4. We, as members of the Duma and Congress, commit to active participation as follows:

Issue a Joint U.S. Congress-Russian Duma report of our meetings in Vienna. Concrete suggestions for future action will be issued as soon as possible.

Delegations will agree on timelines for accomplishment of above tasks.

Delegations will brief their respective legislatures and governments on outcome of the Vienna meetings and agreed upon proposals.

Delegations will prepare a joint resolution, based on their report, to be considered simultaneously in the Congress and Duma.

Delegations agree to continue a working group dialogue between Congress and the Duma in agreed upon places.

Delegations agree that Duma deputies will visit refugee camps and Members of Congress will visit the Federal Republic of Yugoslavia.

Mr. Speaker, this agreement begins with stopping the bombing, a withdrawal of the Armed Forces from Kosovo, a cessation of military activities of the KLA, releasing all prisoners, returning all refugees, providing for their safekeeping with an international peacekeeping force, rebuilding their shattered homes, and helping to rebuild their shattered lives.

This is such a great country with such a great heart, because we care about people all over this world. We want to bring peace to those who are suffering.

Our delegation, Mr. Speaker, gave us a chance, at a moment when it looked like escalation was the only recourse, with the leadership of the gentleman from Pennsylvania (Mr. CURT WELDON), with the participation of our leader, the gentleman from Hawaii (Mr. NEIL ABERCROMBIE), we finally had the opportunity to begin anew to look at each other as brothers and sisters in search of peace, to come up with a framework which we would all hope would be the start of a new opportunity to look forward to perhaps a cease-fire, to a cessation of bombing, to restoring the refugees and rebuilding the war-ravaged area.

Let us continue to pray for peace, and let us continue to act in consonance with our prayers.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair must remind all Members that it is not permissible to introduce or bring to the attention of the House any occupant of the gallery.

BIPARTISAN DELEGATION TRAVELS TO BRUSSELS TO SEEK PEACE IN THE FORMER YUGOSLAVIA

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Hawaii (Mr. ABERCROMBIE) is recognized for 5 minutes.

Mr. ABERCROMBIE. Mr. Speaker, I want to thank the other Members who are here this evening. I will not take the full time, but I will merely read a brief excerpt as an addendum to the remarks that have been made at this point.

We are very grateful to our colleagues who are here on another matter tonight who have graciously consented to allow this interruption because of the serious nature of the business that was conducted this past weekend.

Mr. Speaker, I would like to read just some excerpts from a letter addressed to the ranking member of the Committee on Armed Services, the gentleman from Missouri (Mr. IKE SKELTON), a letter sent to him today in conjunction with the report that the gentleman from Ohio (Mr. KUCINICH) just cited and the activities that we engaged in in Vienna this past weekend.

The letter was a cover letter also containing the resolution that we expect to bring forward to all of our colleagues here on the floor shortly that we hope will provide a path towards reconciliation and resolution of the crisis in Kosovo.

Mr. Speaker, I will just read briefly from the letter:

Dear Ike, as you are aware, I recently returned from a trip to Vienna as the senior Democrat on a congressional delegation that met with the leadership of the Russian Duma. My earlier trip to the region prompted me to lead a group comprised of Corinne Brown, Maurice Hinchey, and Dennis Kucinich. Since you are the ranking member on the Committee on Armed Services, I wanted you to have a copy of the report of the meetings to review.

Not only did we arrive at a viable framework around which the Congress and the Duma can facilitate an end to the violence in the Balkans, we learned much from our Russian colleagues. Our Duma counterparts represented the full spectrum of ideology and Russian politics. Together we reached agreement on three important components of peace and a possible road to implementation.

More than ever, I am convinced that the road to peace is through Moscow. Without movement towards peace, I see escalating costs, increasingly convoluted options, and unacceptable casualties just over the horizon.

Undermining the Administration's objectives was certainly not our desire, and I wish to reiterate that the delegation was not on a mission to negotiate peace. Instead, we were on a mission to reach out to our Russian counterparts. Because of her unique historic and cultural ties to Serbia, Russia has the credentials to act as an intermediary in achieving a negotiated peace in the Balkans.

Mr. Speaker, I submit this letter for the RECORD.

The letter referred to is as follows: